

Message Text

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11

ORIGIN NEA-13

INFO OCT-01 ARA-16 EUR-25 ISO-00 AF-10 AID-20 CIAE-00

INR-10 NSAE-00 RSC-01 SS-20 PRS-01 OPR-02 SY-10 A-01

L-03 IO-14 EB-11 SCA-01 NSC-10 USSS-00 /169 R

DRAFTED BY S/CCT: JBROWNE:NWH

APPROVED BY S/CCT: LHOFFACKER

CIA:ROBER (DRAFT)

AID:JGOIN (DRAFT)

DOD:KGOODMAN (DRAFT)

NEA:TDAVIS (DRAFT)

EUR:FWIGGINS (DRAFT)

INR:WTRAINOR (DRAFT)

AF:LPIPER (DRAFT)

ARA:CGROVER (DRAFT)

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R 042206Z FEB 74

FM SECSTATE WASHDC

TO AMEMBASSY BRASILIA

AMEMBASSY BUENOS AIRES

AMEMBASSY MONTEVIDEO

AMEMBASSY VIENNA

AMCONSUL SAO PAULO

AMEMBASSY OTTAWA

AMCONSUL MONTREAL

AMEMBASSY BONN

AMEMBASSY ATHENS

AMEMBASSY GUATEMALA

AMEMBASSY TEL AVIV

AMEMBASSY BEIRUT

AMCONSUL GUADALAJARA

AMEMBASSY ANKARA

AMEMBASSY LONDON

INFO AMCONSUL JERUSALEM

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E.O. 11652: ADS, DECLAS 2/4/82

TAGS: PINS

SUBJECT: TERRORISM RESEARCH PROJECT

REF: A-6840, AUGUST 8, 1973

1. AS ANNOUNCED IN REFERENCE A, AN INDEPENDENT RESEARCH ORGANIZATION HAS BEEN CONTRACTED BY DEPARTMENT, IN COOPERATION WITH DEFENSE, TO CONDUCT THOROUGH STUDY OF PROBLEMS OF POLITICAL KIDNAPPING, INCLUDING THE BARGAINING PROCESS WITH TERRORISTS' HOLDING HOSTAGES. THAT STUDY, NOW IN PROGRESS, WILL COVER FOUR MAIN ASPECTS: (1) EXTERNAL FACTORS; (2) EXPERIENCES OF HOSTAGES; (3) POSSIBLE APPLICATIONS OF TECHNOLOGY; AND (4) IMPROVEMENT IN U.S. HANDLING OF SUCH INCIDENTS. VEHICLE FOR GATHERING INFORMATION ON THESE FOUR ASPECTS IS SERIES OF APPROXIMATELY 20 CASE STUDIES OF BARGAINING SITUATIONS, WHICH INCLUDE BOTH U.S. AND FOREIGN OFFICIALS, CIVILIAN AND MILITARY OFFICIALS, AND OFFICIALS IN BOTH UNKNOWN AND "BARRICADE" SITUATIONS. PRELIMINARY RESULTS OF STUDY HAVE RECENTLY BEEN BRIEFED TO WORKING GROUP OF CABINET COMMITTEE TO COMBAT TERRORISM.

2. IN LATE FEBRUARY AND MARCH, THREE MEMBERS OF RAND CORPORATION, WHICH IS CONDUCTING STUDY, WILL BE VISITING VARIOUS POSTS ABROAD. THE RESEARCHERS WILL WANT TO (1) FILL IN SOME OF BLANK SPOTS IN CASE STUDIES, INTERVIEW

FORMER HOSTAGES WHO ARE ASSIGNED ABROAD, AND ASCERTAIN PERCEPTIONS OF LOCAL GOVERNMENTS IN EACH EPISODE; (2) DISCUSS CURRENT US ASSESSMENT OF THREAT OF FURTHER KIDNAPPINGS, MEASURES AND CONTINGENCY PLANS THAT HAVE BEEN DRAWN UP, UNDOCUMENTED LEARNING OF US OFFICIALS ABROAD, THEIR UNDERSTANDING AND VIEWS OF CURRENT US POLICY, AND WHERE POSSIBLE, (3) DISCUSS SIMILAR TOPICS WITH OFFICIALS OF LOCAL GOVERNMENT.

3. COUNTRIES CHOSEN FOR FIELD RESEARCH HAVE ALL EXPERIENCED KIDNAPPING PROBLEMS. IN SEVERAL, ALTHOUGH DIPLOMATS HAVE NOT ALWAYS BEEN TARGETS, KIDNAPPINGS OF LOCAL GOVERNMENT OFFICIALS, FOREIGN BUSINESSMEN, ETC.) HAVE CONTINUED.
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THE RESEARCHERS WILL NATURALLY WANT TO TALK WITH POLITICAL AND SECURITY OFFICERS AND DEFENSE ATTACHES AT EACH POST, AS WELL AS AID PUBLIC SAFETY OFFICIALS WHERE AVAILABLE. THEY WILL RELY ON EMBASSY/CONSULATE TO PROVIDE APPROPRIATE GUIDANCE RE WHICH LOCAL GOVERNMENT OFFICIALS THEY SHOULD OR SHOULD NOT SEE, AND WHAT APPROACH THEY SHOULD TAKE IN EACH CASE.

4. SUBJECT MATTER IS, OF COURSE, SENSITIVE. IT IS THUS NECESSARY THAT RESEARCHERS' VISITS BE HANDLED WITH UTMOST DISCRETION. RAND CORPORATION HAS ITSELF ASKED DEPARTMENT TO EMPHASIZE THIS POINT. THE RESEARCHERS MAY BE PRESENTED TO LOCAL GOVERNMENT OFFICIALS AS MEMBERS OF PRIVATE RESEARCH ORGANIZATION CONDUCTING RESEARCH FOR USG; THEIR DISCUSSIONS SHOULD BE REGARDED THEREFORE AS INFORMAL AND UNOFFICIAL. LOW-KEY APPROACH WITH A FEW LOCAL OFFICIALS WHOSE DISCRETION CAN BE RELIED UPON IS CONSIDERED APPROPRIATE. RAND PREFERS THAT ITS ASSOCIATION WITH PROJECT REMAIN CONFIDENTIAL AND NOT BE REVEALED PUBLICLY.

5. THE THREE INDIVIDUALS CONDUCTING THE FIELD RESEARCH ARE: (1) BRIAN JENKINS, STAFF MEMBER OF SOCIAL SCIENCE DEPARTMENT OF RAND AND PROJECT LEADER, WHO WILL BE TRAVELING TO SOUTH AND CENTRAL AMERICA; (2) DR. PAUL HAMMOND, CHAIRMAN OF SOCIAL SCIENCE DEPARTMENT, WHO WILL BE TRAVELING TO MIDDLE EAST AND EUROPE; AND (3) DR. DAVID RONFELDT, STAFF MEMBER OF SOCIAL SCIENCE DEPARTMENT, WHO WILL BE TRAVELING TO SOUTH AMERICA AND MEXICO.

6. POSTS ARE REQUESTED TO GIVE RESEARCHERS FULLEST APPROPRIATE SUPPORT IN THIS SURVEY, WHICH IS EXPECTED TO LEAD TO GUIDELINES FOR POTENTIAL HOSTAGES AS WELL AS FOR THOSE NEGOTIATING THEIR RELEASE.

7. TENTATIVE ITINERARY OF RESEARCHERS FOLLOWS: JENKINS -

FEBRUARY 24, BUENOS AIRES; MARCH 1, MONTEVIDEO, MARCH 6, PORTO ALEGRE (EMBASSY BRASILIA REQUESTED DISCUSS CABLE CONTENTS DISCREETLY BY TELEPHONE WITH CONSULATE PORTO ALEGRE AND SEND LETTER TO WILLIAM BELTON, RETIRED AND LIVING IN PORTO ALEGRE); MARCH 7, SAO PAULO; MARCH 13, CONFIDENTIAL

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BRASILIA; MARCH 15, GUATEMALA CITY. HAMMOND - MARCH 1, BEIRUT; MARCH 6, TEL AVIV; MARCH 22, ANKARA (PLEASE NOTIFY MORRIS DRAPER OF HAMMOND'S DESIRE TO INTERVIEW HIM); MARCH 14, ATHENS; MARCH 16, 17, 18, 19, OR 20, VIENNA (PLEASE NOTIFY WARD CHRISTIANSEN OF HAMMOND'S DESIRE TO INTERVIEW HIM); MARCH 21, BONN; MARCH 26, LONDON. RONFELDT - FEBRUARY 24, BUENOS AIRES; MARCH 1, MONTEVIDEO; MARCH 15, BRASILIA; MARCH 17, MEXICO CITY; MARCH 20, GUADALAJARA.

8. RESEARCHERS WILL INFORM POSTS OF MORE SPECIFIC ETA'S, HOTELS, ETC. COMMENT TO DEPARTMENT SHOULD BE SLUGGED FOR S/CCT AND INR. KISSINGER

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